Fair Work Act 2009

FAIR WORK COMMISSION
s. 156-4 yearly review of modern Awards

Storage Services and Wholesale Award 2010 (AM2014/214)

# OUTLINE OF JOINT SUBMISSIONS ON OUTSTANDING MATTERS 

The Australian Workers' Union<br>Shop, Distributive \& Allied Employees' Association<br>National Union of Workers

22 January 2016

## The Unions' outline of submissions

As per the directions of Deputy President Bull on 14 December 2015 ${ }^{1}$, the Australian Workers' Union - AWU, Shop, Distributive \& Allied Employees' Association - SDA and National Union of Workers - NUW (Unions) have outlined below submissions addressing three outstanding matters relating to the Storage Services and Wholesale Award 2010 (AM2014/214) (Storage Award).

Clause 6.2 - Full-time employment

1. The provision in the exposure draft as well as the current Storage Award says,
"A full-time employee is one engaged and paid by the week"
2. During the conference before Deputy President Bull on 19 November 2015, The AWU highlighted the clause's inconsistency with s147 of the Fair Work Act 2009 (Act). The clause as it currently stands fails to specify the ordinary hours of work for full-time employees covered by the Storage Award.
3. To ensure that the clause is compliant with s147 of the Act, the AWU has proposed that the following words replace the current clause,
"A full-time employee is an employee who is engaged to work an average of 38 ordinary hours per week".
4. However, on the 5 January 2016 conference the Australian Industry Group (AIG) argued that the clause as proposed by the AWU must also contain the following additional words,
"and paid the weekly wage as per cl.10".
5. The additional words as proposed by the AIG are not necessary, as they do no work, hence they should be dismissed.
6. The clause proposed by the AWU is consistent s147 of the Act and should also be adopted because it achieves the modern awards objective of providing a modern award, which is simple and easy to understand.

## Clause 13 Higher Duties

7. The higher duties clause in the exposure draft reads as follows,
" 13. Higher Duties

[^0]13.1 where a weekly employee performs work temporarily at a classification higher than that under which the employee is engaged or deemed to be working, the employee will be paid as follows:
a) Up to three hours on any one day-the rate prescribed for such higher classification with a minimum of one hour.
b) Over three hours on any one day-a full day's pay at the rate prescribed for such higher classification.
c) Over 20 hours in any one week-a full week's pay at the rate prescribed for such higher classification.
13.2 A weekly employee must not suffer any reduction in wages during any week by reason of the employee performing work for a part of such week at a classification lower than that under which the employee was engaged or deemed to be working".
8. At clause 13 of the exposure draft the Commission has asked, "Should clause 13 refer to a full-time or part-time employee instead of a "weekly employee"?
9. The Unions submit that the higher duties clause should apply to all employees.
10. The Unions, in seeking this variation propose the following changes to clause 13 of the exposure draft,

## " 13. Higher Duties

13.1 where an a weekly employee performs work temporarily at a classification higher than that under which the employee is engaged or deemed to be working, the employee will be paid as follows:
a) Up to three hours on any one day-the rate prescribed for such higher classification with a minimum of one hour.
b) Over three hours on any one day-a full day's pay at the rate prescribed for such higher classification.
c) Over 20 hours in any one week-a full week's pay at the rate prescribed for such higher classification.
13.2 A weekly An employee must not suffer any reduction in wages during any week by reason of the employee performing work for a part of such week at a classification lower than that under which the employee was engaged or deemed to be working".
11.The Unions submit that an award entitlement which is confined to weekly employees for no apparent reason ${ }^{2}$ seemingly conflicts with one of the main factors the Commission must take into account in determining a fair and relevant safety net of conditions which is "the principle of equal remuneration for work of equal or comparable value. ${ }^{3}$
12. In respect of the likely impact of any exercise of modern award powers on business, including on productivity, employment costs and the regulatory burden" the Unions would see such impacts as negligible.
13. Further, the exclusion of casual employees from the higher duties clause results in confusion about the fact that employer are obliged to pay casual employees the appropriate rate for the work that they are performing from time to time.
14. Moreover, excluding casual employees from the higher duties clause may also result in some employers intentionally engaging casual employees at a particular classification and then temporarily engaging them to work higher duties without the requirement to pay them at the higher rate. This impacts on the casual employee working higher duties without proper compensation and full-time and part-time employees who are not offered the higher duties.
15. The Unions also submit that excluding casual employees from the higher duties clause may potentially result in indirect discrimination against female employees who have higher rates of casual employment. For example, the Australian Bureau of Statistics figures published in May 2014 recorded that $25.6 \%$ of female employees are engaged on a casual basis compared to $17.4 \%$ of male employees ${ }^{4}$.
16. Additionally, on a merit level, there is no reason why a casual employee should not receive a higher rate of pay when they undertake higher duties.

## Previous Full Bench decision

17.We also note that in in respect of the Pharmaceutical Industry Award 2010 (AM2014/81) the employer parties and Unions made submissions on the same matter (albeit with slightly different circumstances). The higher duties clause in the Pharmaceutical Industry Award 2010 only made reference to full-time employees. The AWU during the proceedings argued that part-time and casual employees should not be excluded from the higher duties clause.

[^1]18. The Full Bench of the Commission in its 23 October 2015 decision ${ }^{5}$ agreed with the AWU.
19. The AWU's position is summarised by the Full Bench at paragraph [162] ${ }^{6}$ as follows:
"The AWU contend that the term 'full-time employees' is discriminatory towards women who are more likely to perform part-time or casual work. They note that pre-reform and NAPSA Instruments contained generally applying higher duties provisions."
20.At paragraph [164] of the decision the Full Bench notes that Australian Business Industrial and the NSW Business Chamber did not oppose the AWU's position. However, AIG did oppose the extension of the application of the higher duties clause to part-time and casual employees and made submissions to that effect.
21. In consideration of the submissions the Full Bench accepted the notion that the higher duties clause should apply to all employees. Paragraph [170] of the decision ${ }^{7}$ outlines the Full Bench's position that higher duties provisions should apply generally:
"An entitlement to higher duties should apply to all employees carrying out duties in a higher classification. We see no reason why as a matter of industrial merit, this entitlement should be limited to full-time employees".
22. The Unions agree with the Full Bench and submit that there are no reasons to exclude casual employees from the provisions of the higher duties clause.

Pre - reform awards
23. The Unions also conducted a review of the higher duties entitlements in the Storage Award's 46 pre-reform awards. The Unions have outlined these entitlements below at Table 1 - Higher Duties. The table below shows that out of the 46 pre-reform awards only a mere 4 referred to the higher duties payment applying to 'weekly employees'.
24. This review makes it clearly evident that in the overwhelming majority of prereform awards the higher duties clause applied to all employees.

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Schedule B.1.3 Summary of hourly rates of pay - Full-time and part-time employees Overtime rates
25. At Schedule B.1.3 of the exposure draft a table of overtime rates applicable to full-time and part-time employees are provided. The table shows $150 \%$ for the first two hours and $200 \%$ thereafter for overtime worked between Monday and Saturday. The Unions agree with the overtime rates in the table.
26. However, the AIG has been arguing that the overtime rates for Saturdays in the table at schedule B.1.3 needs to be amended to provide $150 \%$ for all time worked on a Saturday. The AIG is basing their argument on the following clause in the current award (emphasis added):
"24.5 Penalty rates for weekends and public holidays
(a) Saturdays
i. All time worked on a Saturday must be paid for at the rate of time and a half.
ii. An employee required to work overtime on a Saturday must be afforded at least three hours' work or must be paid for three hours at the appropriate rate, except where such overtime is worked immediately prior to or at the conclusion of ordinary hours of work".

Consistency with other clauses in the Award
27.The Unions strongly oppose the AIG position. We submit that $150 \%$ for the first two hours and $200 \%$ thereafter applies to all overtime performed between Monday and 'Saturday' and that this is consistent with other clauses in the current Storage Award.
28. The current clause at 24.1 says (emphasis added),

## "24.1 Payment for overtime

All time worked by an employee in excess of or outside the ordinary hours of work prescribed by this Award will be paid at the rate of time and a half for the first two hours and double time after that".
29. Furthermore, the Storage Award specifies that (except by agreement) ordinary hours of work for both day workers and shift workers will be between Monday and Friday inclusive (clauses 22.1 and 25.3(c) respectively).
30.Clause 25.3(d) states that where agreement has been reached, shift work employees may work Saturdays as ordinary hours at the rate of $150 \%$. This entire sub-clause would be rendered superfluous if clause 24.5(a) was interpreted to provide that 'all work' performed on Saturdays is paid at $150 \%$.
31. The Unions submit that the inclusion of clause 24.5(a)(i) should be interpreted as intending to provide the same entitlements for day workers as 25.3(d) does for shift workers (that is, if it is agreed that Saturday forms part of the ordinary hours then employees will be paid a penalty rate of $150 \%$ ).
32. The Unions submit that the proper interpretation of the Storage Award is that the only circumstance in which Saturday work is to be paid at $150 \%$ for the entire day is when, pursuant to clauses 22.1 (d) or 25.3(c) of the Award, it has been agreed that the days on which ordinary hours are worked may include Saturday. Otherwise, the overtime rate of $150 \%$ for the first two hours then $200 \%$ thereafter would apply.
33. Also, as the Storage Award provides for overtime performed on weekdays to be paid at $150 \%$ for the first 2 hours and then $200 \%$ thereafter, it is clear that employees performing overtime on Saturday should be paid at least at this rate given the additional disadvantages to employees of working overtime on the weekend as opposed to between Monday and Friday.

## Award modernisation - making of the Storage Award

34. We further submit that the approach taken by organisations during the award modernisation process supports the Unions' position that, overtime rates between Monday and Saturday are $150 \%$ for the first 2 hours and $200 \%$ thereafter. The draft awards submitted to the Commission by the NUW (on 7 April 2009) and the AIG (on 6 March 2009) differentiated between ordinary time worked on a Saturday (for which employees would be paid a flat penalty rate of $150 \%$ ) and overtime worked on a Saturday (for which employees would be paid $150 \%$ for the first 2 or 3 hours then 200\% thereafter).
35. Moreover, on 22 May 2009 the Commission published the exposure draft for the Storage Award and parties were provided with an opportunity to make submissions. The wording regarding payment on Saturdays was at clause 24.5(a)(i) of the 22 May 2009 exposure draft. We note that the clause has remained unchanged in the current Storage Award at 24.5(a)(i).
36. The Unions have looked at the transcripts for all the hearings connected to the making of the Storage Award. In the transcript of 22 June 2009 parties specifically commented on the effect of clause 24.5(a)(i) of the 22 May 2009 exposure draft. The transcript shows that the AIG and the NUW both agreed that overtime rates are $150 \%$ for the first 2 hours and $200 \%$ thereafter between Monday and Saturday.
37. At PN533 of the 22 June 2009 transcript Ms V Paul, the representative for the AIG stated the following (emphasis added):


#### Abstract

"Similarly the AFEI and ABL have all asked for early morning shifts and we refer the Commission to our submissions in that regard. An issue was raised by the NUW regarding the Saturday penalty provisions for time and a half. In the exposure draft, we've made some suggested amendments. We believe that the proposition as we read it in the exposure draft is that ordinary time worked on a Saturday would attract a penalty of time and a half for the first two hours and double time thereafter. That is the case, we say, that that is excessive and what should be granted for ordinary time worked on a Saturday should simply be time and a half, which is an existing standard. The NUW and AIG are apart only in terms of how we read the exposure draft. I think there is one common mind that ordinary time worked on a Saturdav should attract a penalty rate of time and a half onlv. And, any overtime worked on a Saturdav should attract time and a half for the first two hours and double time thereafter".


38. At PN562 and PN563 of the 22 June 2009 transcript the NUW representative Mr Kennedy stated the following in response to the AIG's comments at PN533 (emphasis added),
"The common standard for overtime and penalty rates for the industry and as it is reflected in the Storage Services General Award is as follows. The days on which ordinary hours mav be worked can include Saturday and Sunday with maiority agreement. If this is the case then Saturday work is paid at a minimum of time and a half all day.

If overtime is worked and is worked in a Saturdav then the minimum payment is time and a half for the first two hours and double time thereafter, and on Sunday it is all double time. We say that if the Award reflects that standard clearly then I think the AIG and the NUW aren't at cross purposes. We just think that their clause 24.5(a) is confusing because it deals with this ordinary hour issue under the title of overtime. under the clause titled overtime. So we don't think there is any need to confuse that further but just to structure it appropriately. They are the extent of our comments with respect to the AIG. We just might make a quick comment in respect of the submission made by terminals, and this may be a matter that needs to be pursued at another time in the oil and gas industry".
39. The transcript shows that the AIG and the NUW both agreed that overtime rates are $150 \%$ for the first 2 hours and $200 \%$ between Monday and Saturday. The NUW had even suggested at PN563 above, at restructuring the clause to make it clear that working overtime on Saturday amounts to $150 \%$ for the first 2 hours and $200 \%$ thereafter. However, since all parties understood that working
ordinary time on a Saturday is $150 \%$ and working overtime on a Saturday is $150 \%$ for the first 2 hours and $200 \%$ thereafter, no changes seemed to have been made to the clause.

## Practice in the industry

40. We further note that major enterprise agreements that have been underpinned by the Storage Award (for BOOT purposes) and include the AWU, SDA or NUW as a party have interpreted the overtime rate in the Storage Award on a Saturday as $150 \%$ for the first 2 hours and 200\% thereafter.
41. The Unions have also conducted a review of the Storage Award's 46 pre-reform awards. Table 2 - Overtime rates below outlines overtime rates and rates for Saturday and Sundays in all 46 pre-reform Awards. In every single one of the 46 pre-reform awards, the overtime rate on a Saturday was at least equivalent to the overtime rate paid between Monday and Friday, with the Sunday rate being at least $200 \%$ for all time worked.
42. It is disappointing that the AIG is seeking to amend the rates table at B.1.3 of the exposure draft to provide $150 \%$ for all hours of work, despite it being: (1) a clear and significant deviation from their earlier position as represented by their advocate Ms V Paul during the making of the Storage Award; (2) inconsistent with other clauses in the Storage Award; (3) and inconsistent with industry practice.
43. The Unions seek that the rates table at B.1.3 of the exposure draft remain unchanged and that clause 24.5(a)(i) of the current Storage Award is amended to remove any ambiguity in relation to the fact that all overtime worked on Saturday should be paid at $150 \%$ for the first two hours and $200 \%$ thereafter. Therefore, the Unions submit that clause 24.5(a)(i) of the current Storage Award must be amended so it reads:
"24.5 Penalty rates for weekends and public holidays
(a) Saturdays
i. All time All ordinary time worked on a Saturday must be paid for at the rate of time and a half.
ii. An employee required to work overtime on a Saturday must be afforded at least three hours' work or must be paid for three hours at the appropriate rate, except where such overtime is worked immediately prior to or at the conclusion of ordinary hours of work".

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| －（ $\llcorner\cdot \cdot \mid$ ）peәads <br>  керuns łецł s！seq uo）\％00г－кepuns <br> －\％00乙 S！әұед әш！ұәло әәум Керр！ш дәңе ұдәэхә ‘גәџеәләч <br>  <br> әш！มəәло｀8 әsne！o | －дәџеәдәц \％00乙 <br> Sınou Z IS！！！1Oł \％OSL－əس！！גə＾O <br> －：ऽдәулом <br>  <br> әш！идло＇8 әsneןจ | SEL09INV | SS6L to 0s on рлем sәәКоןdmョ дәyце əonpold pue | †乙 |


| \％002 <br> －Kepinies uo ssəuisnq pemiou <br>  <br>  <br> yом Kepınies | －дәңеәдәцł \％00乙 <br>  <br> әш！иəәло＇L әsneio | ƏトLOLINV | рлем sәред $\begin{array}{r}\text { әјеsәјочм }\end{array}$ | 62 |
| :---: | :---: | :---: | :---: | :---: |
| \%00z - Керuns <br> улом Kepuns pue Кед ч！！М sКер！ןо＇Z <br> ‘дәџеәдәц <br>  <br> sәұеу әш！！дәло＂t әsneıכ | ＇ләңеәләцъ \％00г <br>  <br> səృеч әш！̣дәло＇t əsneןจ | ह800LINV | рıем ${ }^{\text {eonpord }}$ | 82 |
| -00z - Kepuns <br> ‘\％00乙 S！әłе» әш！！дәло <br> әдәчм Керр！ш дәұе ұдәэхә＇גәџеәдәц <br>  <br> әш！！ムәлО＇tレ əsneןo | ＇ләңеәләц！\％00г <br>  <br>  | E0E09INV |  | $L Z$ |


| －дみцедәцд <br> \％00Z s．nou 乙 lSa！f dof \％0GL－Kepanies • <br> әш！มдло © ә әsneןจ | －дәґеәдәцъ \％00乙 <br>  <br>  | $\overline{1+\angle t 6 L d V}$ |  | 乙® |
| :---: | :---: | :---: | :---: | :---: |
|  | －дәృеәдәц \％00乙 <br>  <br> әш！̣дәло＇9Z әsneןo | 0t＜t6Ld |  | $1 \varepsilon$ |
|  | ләңцедәцł \％00乙 <br>  <br> әш！̣цәло｀9z әsnセן | G9978LdV |  | $0 \varepsilon$ |
|  |  |  |  |  |


|  | ‘әџцеәләцъ \％00乙 <br>  <br> әш！！дәло＇9Z әsneן | L0096LdV | 866। ріем $\forall$ <br>  ןuo！̣en－Kıо！uıəд pe！！dej ue！pextsny <br>  | ¢ $\varepsilon$ |
| :---: | :---: | :---: | :---: | :---: |
|  |  <br>  <br>  | Z0096LdV |  | $\downarrow \mathcal{L}$ |
|  | －дәңеәләцł \％00乙 <br>  <br> әш！！дәло＇9Z әsneןจ | 6L6G6LdV |  | $\varepsilon \varepsilon$ |
| \%00z - Kepuns • <br>  |  |  |  |  |


|  |  | 996208dV |  | $6 \varepsilon$ |
| :---: | :---: | :---: | :---: | :---: |
|  <br> yдом Kepuns＇zz әsne• <br> сәџеәләцł <br> \％00z ‘s．nou $\varepsilon$ \＆$\ddagger$ s．！ <br>  | ‘әџцеәләцъ \％00乙 <br>  <br> әш！！дәлО ºz əsnejo | 81696LdV | 866เ рıем－әбिелонS pue бu！！pueh uoџoכ <br>  | $8 \varepsilon$ |
| ＊\％00z łе кepuns uo чıом II甘 <br>  <br> －（て＇GZ ‘sınoч Kıеu！pıo әр！słno চu！əq керınıеs иo pәseq）дәџеәәәцł <br>  <br> Керınıes uo әш！ | ‘әұңеәләцъ \％00乙 <br>  <br> әш！！цәло＇LZ әsneןo | 0Z896LdV |  | $L \varepsilon$ |
|  | －גәңеәләцъ \％00乙 <br>  <br> әш！！ムәло＇七乙 əsneןગ | $\overline{\text { 16L96LdV }}$ |  | 98 |


|  <br>  |  <br> әш！иләло＇sz әsneio | E68GI8dV |  | てt |
| :---: | :---: | :---: | :---: | :---: |
| －s．noy anof fo ұuәшкed wnu！u！u e <br>  <br>  e ио улом of pəц！nbəл әәКоןdшə u甘 <br> sКер！Іон <br>  <br> ‘дәџеәдәц <br>  <br> әш！！дәло＇LZ әsne！o | ‘дәృеәләцъ \％00乙 <br>  <br>  | てIレート8dV |  | $1+$ |
| ＊\％00z łе кepuns uo чıом II甘 <br>  <br> －әџеәдәцł <br>  <br> әш！！дәло＇9Z әsnセןจ | －дәұеәдәц！\％00乙 <br>  <br>  | G69808dV |  | Ot |
|  |  |  |  |  |


|  ıdәэхә）\％00г ұе кepuns ио улом IIV \％OSL－Kepınies әш！！дәло＇LZ әsneן | \％OSL－әш！！дәлО • әш！иәәло＇LZ әsne！o | L0乙\＆Z8dV | ع00乙 ріем（MnN） <br>  ue！！eдsn＊ yłnos | 97 |
| :---: | :---: | :---: | :---: | :---: |
| ＊\％00z łе Kepuns uo чגом IIV <br>  <br> ‘әәџеәдәц <br>  <br> әш！！дәло＇8乙 әsneן | ‘дәұеәләц！\％00乙 <br> ‘sınou 乙 lSi！f 10ł \％OSL－əس！！मə＾O • <br> әш！！นәло＊8乙 әsneןจ | 988ट28dV |  | St |
|  <br> yлом Kepuns＇9z әsne• <br> －（\％00乙 әq ॥ецs керріш дәџе <br>  \％00乙 ‘sınou 乙 lSd！dof \％OSL－Kepınies <br> yлом Керınıes＇gz әsneı | ‘дәұеәләц！\％00乙 <br>  <br>  | 06E8I8dV |  <br> －би！уэ्д <br>  | $\varepsilon \downarrow$ |
| ＊\％00z łе Kepuns uo צлом IIV <br> yдом Kepuns ©8Z әsneןจ <br> ‘ләңеәдәцł | －дәұеәләцъ \％00乙 |  |  |  |


[^0]:    ${ }^{1}$ s156-4 yearly review of modern awards - Storage Services and Wholesale Award 2010,
    (AM2014/214); directions contained in Deputy President's email of 14 December 2015 to the parties.

[^1]:    ${ }^{2}$ For example, there was no suggestion in the Automotive, Food, Metals, Engineering, Printing and Kindred Industries Union - re application for variation of award - T4991 [2000] AIRC 72229 December 2000 decision to the $25 \%$ casual loading including compensation for not receiving higher duties or mixed function entitlements.
    ${ }^{3}$ Fair Work Act 2009, section 134(1)(e)
    ${ }^{4}$ See:
    http://www.abs.gov.au/AUSSTATS/abs@.nsf/Latestproducts/6306.0Main\%20Features2May\%202014 ?opendo cument\&tabname=Summary\&prodno=6306.0\&issue=May\%202014\&num=\&view

[^2]:    ${ }^{5} 4$ yearly review of modern Awards (AM2014/72 and others) [2015] FWCFB 7236
    ${ }_{7}^{6}$ [2015] FWCFB 7236 at [162]
    ${ }^{7}$ Ibid, at [170]

